

Message Text

PAGE 01 STATE 208759
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EUR/SE:EJMARCO:CSR
APPROVED BY C:MNIMETZ
EUR/RPM:SLEDOGAR
EUR/SE:RCEWING
PM/ISO:GCHURCHILL
DOD/ISA:COLMAJORS
S/S-O:WRROPE
EUR:GSVEST
-----124147 171601Z /46

P R 171508Z AUG 78
FM SECSTATE WASHDC
TO AMEMBASSY ANKARA PRIORITY
INFO AMCONSUL ISTANBUL
AMEMBASSY ATHENS
AMEMBASSY NICOSIA
USMISSION USNATO
USNMR SHAPE
USDOCOSOUTH NAPLES ITALY
USCINCEUR VAIHINGEN GE
JCS WASHDC
SECDEF WASHDC

C O N F I D E N T I A L STATE 208759

EXDIS MILITARY ADDRESSEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: GDS

TAGS:PEPR, MASS, MARR, TU

SUBJECT: VISIT OF MFA SEC GEN ELEKDAG-SECURITY ISSUES
USNMR SHAPE FOR POLAD
1. THE SECOND MEETING OF COUNSELOR NIMETZ AND MFA SEC GEN
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ELEKDAG, ON THE AFTERNOON OF AUGUST 8 FOCUSED ON SECURITY
ISSUES. IN ADDITION TO ELEKDAG, AMBASSADOR ESENBEL, YALIM
ERALP, METIN KUSTAOGLU AND EMBASSY POLITICAL COUNSELOR
ERGUN PELIT ATTENDED. ON THE US SIDE WERE MG BOWMAN AND
COL. MAJORS (DOD/OSD/ISA), COL. DILLARD (DOD/DSAA), AND
DEPTOFFS FROM PM, EUR/SE, AND EUR/RPM.

2. NIMETZ EXPRESSED THE US INTENTION, IN THE AFTERMATH OF
THE LIFTING OF THE EMBARGO, TO MOVE TO REVITALIZE THE BI-
LATERAL AND NATO SECURITY RELATIONSHIPS, ALTHOUGH SOME

ISSUES WOULD TAKE TIME TO RESOLVE. HE INDICATED PROMPT RESUMPTION OF SUSPENDED OPERATIONS IN TURKEY WAS A TOP PRIORITY. HE STATED THAT THE US RECOGNIZED THAT THE TURKISH MILITARY NEEDS ASSISTANCE AND WE WOULD HOPE TO DISCUSS THIS IN THE CONTEXT OF THE LONG TERM RELATIONSHIP.

3. ELEKDAG INDICATED THE GOT ALSO DESIRES TO REVITALIZE THE SECURITY RELATIONSHIP. HE INDICATED A NUMBER OF IMMEDIATE GOT INTERESTS, LARGELY REFLECTING PREVIOUS DISCUSSIONS DURING THE CHRISTOPHER TRIP OF MARCH 28-29. THESE INCLUDE PROMPT DELIVERY OF MAP PIPELINE ITEMS, RESUMPTION OF TURKISH ACCESS TO THE MIMEX/SIMEX (SURPLUS EQUIPMENT) PROGRAMS, IMET, AVAILABILITY OF ITEMS LISTED IN THE EXCHANGE OF NOTES APPENDED TO THE 1976 DCA AND CO-PRODUCTION OF DEFENSE ARTICLES IN TURKEY. HE REPEATED THE ASSURANCE GIVEN EARLIER IN THE DAY IN THE NAME OF PRIME MINISTER ECEVIT TO DEPUTY SECRETARY CHRISTOPHER THAT TURKEY IS NOT RELUCTANT TO REOPEN THE BASES, BUT THAT TURKISH CONSTITUTIONAL PROCEDURES REQUIRE A LEGAL BASIS.

4. NIMETZ WELCOMED THIS ASSURANCE, REITERATING THE IMPORTANCE OF RESUMING OPERATIONS IN RELATION TO CONGRESSIONAL APPROVAL OF FUTURE SECURITY ASSISTANCE TO TURKEY. HE IN-CONFIDENTIAL

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DICATED WE ARE PREPARING THE UNDELIVERED MAP MATERIEL FOR SHIPMENT, BUT THAT SOME ITEMS MUST BE FOUND IN THE SUPPLY SYSTEM. HE OFFERED TO SEND SOME OF THE MATERIEL BY AIR TO ASSURE EARLY DELIVERY. ELEKDAG SAID THAT HE WOULD DISCUSS DESIRABILITY OF THIS WITH THE TURKISH MILITARY. NIMETZ REMINDED ELEKDAG THAT THE EXCHANGE OF NOTES APPENDED TO THE 1976 DCA REPRESENTED ITEMS WHICH WOULD HAVE BEEN MADE AVAILABLE FOR PURCHASE BY TURKEY ("AT THE LOWEST PRICE CONSISTENT WITH APPLICABLE US LAW"), HAD THE 1976 DCA ENTERED INTO FORCE, BUT THAT WE WOULD EXAMINE AVAILABILITY IN THE CONTEXT OF MILITARY TO MILITARY TALKS, ON TURKISH DEFENSE REQUIREMENTS. HE SUGGESTED SUCH TALKS BE HELD EITHER IN ANKARA OR WASHINGTON. HE STATED THAT WE WOULD WANT TO MINIMIZE PUBLICITY ON ANY TALKS AND DELIVERY OF MAP PIPELINE ITEMS TO AVOID CREATING FALSE EXPECTATIONS. ON SIMEX/MIMEX, COL. MAJORS INDICATED THAT THERE WOULD BE NO IMPEDIMENT TO TURKISH PARTICIPATION IN THE SIMEX/MIMEX PROGRAM AFTER THE FORMAL LIFTING OF THE EMBARGO, BUT THAT TURKISH REQUIREMENTS WOULD HAVE TO BE CONSIDERED AGAINST AVAILABILITY OF MATERIEL.

5. NIMETZ SAID CO-PRODUCTION, A SUBJECT RAISED IN THE MARCH TALKS IN ANKARA, IS A DIFFICULT SUBJECT AND THERE IS LITTLE ROOM FOR OPTIMISM IN THE SHORT-TERM. HE REITERATED OUR INTENT TO SEND A TEAM OF DOD EXPERTS PROPOSED EARLIER (IN THE SECDEF-PRIME MINISTER MEETING ON JUNE 5) AND WE COULD REVIEW THE PRACTICAL CONSIDERATIONS AND

POSSIBILITIES. ELEKDAG INDICATED GOT CONSIDERS CO-PRODUCTION OF DEFENSE ARTICLES TO BE OF GREAT IMPORTANCE IN THE OVERALL RELATIONSHIP. HE SAID GOT RECOGNIZES THAT DEFENSE PRODUCTION MUST BE ECONOMICAL IF IT IS TO BE USEFUL IN REDUCING FOREIGN EXCHANGE COSTS. HE INDICATED TURKEY WILL WANT EXTENSIVE DISCUSSIONS OF THIS SUBJECT.

6. ELEKDAG ASKED ABOUT RESUMPTION OF THE FUNDING FOR TRAINING (IMET). HE EMPHASIZED IMPORTANCE OF RESTORING CONFIDENTIAL

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RELATIONS BETWEEN TURKISH AND US PERSONNEL, DAMAGED BY THE

EMBARGO. NIMETZ NOTED IMET IS A GRANT PROGRAM WHICH REQUIRES CONGRESSIONAL AUTHORIZATION. TURKEY COULD CONTINUE TO SECURE TRAINING THROUGH CASH OR FMS CREDIT FUNDING, AS IT DID DURING THE EMBARGO. WE DID NOT ASK FOR MAP OR IMET IN THE FY 79 CONGRESSIONAL SUBMISSION BECAUSE OF THE ADDED DIFFICULTIES THIS WOULD PRESENT IN LIFTING THE EMBARGO, PARTICULARLY FOR THE DOLS 1 OR 2 MILLION THAT WOULD NORMALLY BE ASKED IN IMET. IN RESPONSE TO ELEKDAG'S URGING, NIMETZ DISCOURAGED ANY EXPECTATION BUT DID SAY WE'D CONTINUE TO LOOK FOR PRACTICAL WAYS TO PROVIDE TRAINING.

7. NIMETZ SUGGESTED THAT ONE WAY TO START RAPID PROGRESS ON THE NORMALIZATION OF US-TURKISH RELATIONSHIP WOULD BE RESUME SUSPENDED US OPERATIONS IN TURKEY AS SOON AS THE EMBARGO IS LIFTED. HE PROPOSED THAT THE US AND GOT EXCHANGE DIPLOMATIC NOTES TO PROVIDE THE LEGAL BASIS FOR THIS RESUMPTION AND THEN IMMEDIATELY BEGIN NEGOTIATIONS ON A PERMANENT AGREEMENT. HE OFFERED A DRAFT TEXT OF SUCH AN EXCHANGE OF NOTES. ELEKDAG STATED HE WOULD STUDY THE NOTE PROPOSAL, BUT THE LEGAL BASIS FOR RESUMING OPERATIONS MUST BE A NEW AGREEMENT ON WHICH TURKEY IS READY TO START NEGOTIATIONS AT ANY TIME.

8. ELEKDAG PROPOSED THAT THE GOT WOULD UNILATERALLY REVISE CERTAIN ASPECTS OF PROVISIONAL STATUS TO FACILITATE PREPARATIONS TO RESUME OPERATIONS INCLUDING IMPORTATION OF EQUIPMENT AND PERSONNEL TRANSFERS. HE ESTIMATED THAT THE AGREEMENT COULD BE NEGOTIATED IN THIS PREPARATORY PERIOD (WHICH HE CATEGORIZED AS 3-4 MONTHS) BEFORE THE INSTALLATIONS WOULD BE OPERATIONAL. HE SAID THE DECREE REVISING PROVISIONAL STATUS COULD INCLUDE LANGUAGE ON THE INTENTION CONFIDENTIAL

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TO PERMIT THE RESUMPTION OF US OPERATIONS AND THE DOCUMENT WOULD CONSTITUTE A GOT POLITICAL COMMITMENT. IN HIS VIEW, THIS PROPOSAL WOULD MEET THE US NEED FOR PROMPT RESUMPTION OF ACTIVITIES AT THE INSTALLATIONS.

9. NIMETZ POINTED OUT THE CRUX OF THE DIFFERENCE IN OUR VIEWS. WE NEED TO BE CERTAIN THAT THE INSTALLATIONS WILL OPEN AS SOON AS THEY ARE READY. WE MUST REASSURE CONGRESS TO THIS EFFECT, AND WE CANNOT COMMIT OURSELVES TO THE EXPENSIVE PROCESS OF PERSONNEL TRANSFERS AND EQUIPMENT AND FACILITIES REFURBISHMENT UNLESS THERE IS TO BE AN UNINTERRUPTED TRANSITION FROM PREPARATION TO OPERATION. A SUBSTANTIAL DELAY IN RESUMING OPERATIONS WOULD RESULT IN CONGRESSIONAL CRITICISM AND RISK CONSIDERABLY THE FUTURE US-TURKEY RELATIONSHIP. ELEKDAG SUGGESTED THAT THE 1976 DCA NEGOTIATION RECORD (HE WAS TURKEY'S NEGOTIATOR) WILL FACILITATE THE PROCESS. HE POINTED OUT THAT THE 1976

AGREEMENT TOOK ONLY 5 MONTHS. ELEKDAG REPEATED ASSURANCES THAT TURKEY WANTS RESUMPTION OF US OPERATIONS AND WOULD NEGOTIATE IN GOOD FAITH.

10. NIMETZ REPLIED THAT WE WERE NOT WORRIED ABOUT TURKEY'S GOOD FAITH. HE POINTED OUT HOW COMPLEX AND IMPORTANT THE ISSUES ARE, AND SUGGESTED THERE COULD BE DELAYS WHILE DIFFICULT TECHNICAL ISSUES ARE RESOLVED. HE ALSO REITERATED THAT THE RISK OF ANY DELAY WAS TOO SERIOUS, AND COULD AFFECT OUR ABILITY TO TAKE OTHER MEASURES TO HELP TURKEY COPE WITH ITS DEFENSE PROBLEMS. NIMETZ SAID THAT LANGUAGE OF THE DECREE SUGGESTED BY ELEKDAG WOULD BE VERY IMPORTANT. THE POLITICALLY CRUCIAL ELEMENT TO BOTH SIDES IS THE SYMBOLIC AFFECT OF A PROMPT DECISION TO REOPEN THE INSTALLATIONS. THE ACTUAL DATE WOULD DEPEND ON THE PREPARATION PERIOD ANYWAY.

11. IN REITERATING THE USG VIEW OF THE IMPORTANCE OF CONFIDENTIAL

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PROMPTLY RESUMING SUSPENDED OPERATIONS, MG BOWMAN POINTED TO THE POTENTIAL FOR ADVERSE CONSEQUENCES THAT A DELAY COULD HAVE ON OUR MUTUAL EFFORTS TO NORMALIZE US-TURKISH SECURITY COOPERATION. THE ADMINISTRATION MADE A MAXIMUM EFFORT TO LIFT THE EMBARGO. IN DOING SO, THE PROPECT OF QUICKLY RESUMING OPERATIONS WAS USED AS AN ARGUMENT TO WIN SORELY NEEDED VOTES. A DELAY NOW WOULD IMPACT ON US AND TURKISH CREDIBILITY AND THE NEED FOR FURTHER CONGRESSIONAL SUPPORT IN FOLLOW-ON EFFORTS TO ASSIST THE TURKISH ARMED FORCES.

12. NIMETZ ASKED FOR INFORMATION ON THE GOT'S CONCEPT OF AN AGREEMENT. WITH A CAVEAT THAT HE WAS NOW INFORMALLY EXCHANGING VIEWS; ELEKDAG THEN SUGGESTED THAT A BASIC COVER ("CHAPEAU") AGREEMENT WITH LESS DETAIL THAN THE 1976 DCA COULD BE NEGOTIATED IN THE FORM OF "PRINCIPLES" WITH TWO ATTACHMENTS ONE ON THE TECHNICAL DETAILS AND STATUS OF THE INSTALLATIONS, THE OTHER ON DEFENSE SUPPORT MATTERS,

INCLUDING AN ANNUAL ASSISTANCE FIGURE, AND ECONOMIC ASPECTS OF DEFENSE COOPERATION AND CO-PRODUCTION. ELEKDAG SAID THAT THIS APPROACH WOULD ASSURE REACHING AN AGREEMENT WITHIN THE PREPARATION PERIOD.

13. NIMETZ SAID WE WOULD CONSIDER THIS. IT WOULD BE ESSENTIAL THAT THE COVER AGREEMENT ENTER INTO FORCE, AS SOON AS COMPLETED WITHOUT REGARD TO THE PROGRESS ON THE ATTACHMENTS, ALTHOUGH OBVIOUSLY THE ISSUES OF THE LATTER WERE NOT UNRELATED TO THE GENERAL RELATIONSHIP. ELEKDAG SAID THAT THE ATTACHMENTS NEED NOT BE COMPLETED BEFORE THE BASIC AGREEMENT ENTERS INTO FORCE AND US OPERATIONS ARE

RESUMED. HE ADDED, HOWEVER, THAT WORK ON THE ATTACHMENTS SHOULD BEGIN ON THE SAME TIME, AND THAT THEIR SHAPE WOULD CONFIDENTIAL

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"INFLUENCE" WHAT IS AGREED TO IN THE COVER AGREEMENT.

14. NIMETZ SUGGESTED ANOTHER MEETING AFTER WE REVIEW THIS PROPOSAL. AT THAT TIME A DATE COULD BE SUGGESTED FOR THE INITIATION OF NEGOTIATIONS AND FOR A GOT TEAM TO COME TO WASHINGTON (OR US TO ANKARA IF NECESSARY) TO DISCUSS SUPPLY ISSUES. THE GOT WOULD ALSO PROVIDE US WITH INDICATION ON THEIR PRIORITY FOR AIR DELIVERY OF SOME MAP ITEMS. VANCE

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S/S-O:KDROBINSON

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C O N F I D E N T I A L STATE 208759

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FOLLOWING REPEAT OF STATE 208759 SENT ACTION ANKARA INFO ISTANBUL
ATHENS NICOSIA USNATO USNMR SHAPE USDOCOSOUTH USCINCEUR
VAIHINGEN GE JCS SECDEF WASHDC AUG 17.

QUOTE: C O N F I D E N T I A L STATE 208759

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6. ELEKDAG ASKED ABOUT RESUMPTION OF THE FUNDING FOR TRAINING (IMET). HE EMPHASIZED IMPORTANCE OF RESTORING RELATIONS BETWEEN TURKISH AND US PERSONNEL, DAMAGED BY THE

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Draft Date: 17 aug 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
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Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
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Litigation History:
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Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 20 may 2005
Review Event:
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Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1588502
Secure: OPEN
Status: NATIVE
Subject: VISIT OF MFA SEC GEN ELEKDAG-SECURITY ISSUES USNMR SHAPE FOR POLAD 1. THE SECOND MEETING OF COUNSELOR NIMETZ AND MFA SEC GEN
TAGS: PEPR, MASS, MARR, TU, (ELEKDAG, SUKRO)
To: ANKARA INFO ISTANBUL MULTIPLE
Type: TE
vdkgvwkey: odbcc://SAS/SAS.dbo.SAS_Docs/a9d3f759-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
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